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IDAHO PUBLIC UTILITIES COMMISSION

# BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION

U.S. GEOTHERMAL, INC., an Idaho corporation,

Complainant,

VS.

IDAHO POWER COMPANY, an Idaho corporation,

Respondent.

BOB LEWANDOWSKI and MARK SCHROEDER,

Complainants,

VS.

IDAHO POWER COMPANY, an Idaho corporation,

Respondent.

Case No. IPC-E-04-08

Case No. IPC-E-04-10

DIRECT TESTIMONY OF KEVIN KITZ
ON BEHALF OF U.S. GEOTHERMAL, INC.

June 9, 2004

1		A. IDENTIFICATION AND QUALIFICATIONS
2	Q.	PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
3	A.	My name is Kevin Kitz and my business address is 1509 Tyrell Lane, Suite B, Boise, Idaho
4		83706.
5	Q.	WHAT IS YOUR OCCUPATION AND BY WHOM ARE YOU EMPLOYED?
6	A.	I am the Vice-President of Project Development for U.S. Geothermal, Inc. I have held the
7		position of VP of Project Development with U.S. Geothermal since May of 2003. My
8		responsibilities and objectives include securing a power sales agreement ("PSA") and
9		transmission access, field testing, and other activities. I have participated in the drafting of
10		the Firm Energy Sales Agreements that have been exchanged with Idaho Power Company.
11	Q.	PLEASE PROVIDE YOUR BACKGROUND AND EXPERIENCE.
12	A.	I am a licensed Professional Mechanical Engineer in the state of California, and have
13		almost nineteen years of experience in the geothermal power industry. I have worked in a
14		variety of positions within the industry, including power plant design and construction,
15		resource development design and construction, resources planning, transmission issues,
16		contracts, operations, and maintenance. My resume is attached as Exhibit No. 2.
17	Q.	MR. KITZ, WHAT IS THE PURPOSE OF YOUR TESTIMONY, AND HOW IS IT
18		ORGANIZED?
19	A.	My testimony will provide:
20		1. A history of the Raft River Geothermal Project;
21		2. An explanation of why the proposed monthly generation is that of a 10 megawatts
22		geothermal power plant, and should be entitled to the published rates under the Idaho
23		Commission's PURPA guidelines pertaining to facilities of 10 megawatts or less,

1		including:
2		a. an examination of the definition of 10 megawatts, and
3		b. the method by which the monthly output of the 10 megawatts power plant was
4		calculated;
5		3. A discussion of contract terms related to the 10 megawatts size;
6		4. An analysis of Idaho Power's proposed performance penalties; and
7		5. Recommendations for actions to be taken by the Idaho PUC.
8		B. OVERVIEW OF THE RAFT RIVER GEOTHERMAL PROJECT
9	Q.	PLEASE EXPLAIN THE HISTORICAL DEVELOPMENT OF THE RAFT RIVER
10		GEOTHERMAL RESOURCE.
11	A.	The geothermal resource at the Raft River site, located in southern Cassia County, was first
12		identified before 1950 at two shallow agricultural wells that produced boiling water. In
13		1971, the Raft River Rural Electric Cooperative began preliminary investigations into the
14		possibility of generating electric power from this resource. Reconnaissance geochemical
15		and geological work in 1972 by the U.S. Geological Survey indicated a resource
16		temperature of about 300°F. Supported by the U.S. Energy Research and Development
17		Administration ("ERDA"), the predecessor to the U.S. Department of Energy ("DOE"),
18		investigations focused on using binary cycle technology (which was experimental at that
19		time) to generate electric power. In late 1973, the U.S. Geological Survey ("GSA") began
20		an integrated geological, geophysical, geochemical and hydrological analysis of the Raft
21		River geothermal resource. Early drilling activities at Raft River included 34 auger holes of
22		100 foot depth and five core holes ranging in depth from 250 to 1,423 feet. The next phase

1		of drilling consisted of seven deep, full diameter wells that were completed during 1975 to
2		1978, and subjected to extensive testing.
3		Based on the drilling results, a 5 MW net (7MW gross) demonstration binary power
4		plant was constructed during 1979 to 1981. The plant was operated from September to
5		November 1981. Repairs and modifications were made, and the plant operated again from
6		March through June 1982. The output of the plant was about 4 MW net, and the project
7		confirmed the technical feasibility of binary plant operation with a geothermal fluid source.
8		After an expenditure of over \$40 million dollars, the entire Raft River project was officially
9		shut down at the end of September 1982. ERDA clearly demonstrated that a binary power
10		plant was technically viable, and since then, binary power plants have been successfully
11		built and operated around the world.
12		Due to the cessation of funding for the project, the GSA sold the Raft River property
13		and assets to HYDRA-CO Enterprises, Inc. (a wholly owned subsidiary of Niagara Mohawk
14		Power Company of New York) in March 1984. HYDRA-CO relocated the Raft River
15		power plant to another geothermal field in Nevada where there was an immediate market
16		for electricity sales and kept the Raft River property on a care and maintenance basis. In
17		October 1993, HYDRA-CO sold the project to Vulcan Power Company of Bend, Oregon.
18	Q.	WHEN DID U.S. GEOTHERMAL ACQUIRE THE RIGHTS TO DEVELOP THE RAFT
19		RIVER RESOURCE?
20	A.	U. S. Geothermal Inc. ("USGEO") was formed as a private Idaho corporation on February
21		28, 2002 for the express purpose of acquiring the Raft River geothermal project and
22		developing the geothermal resource to produce electric power. On March 28, 2002,
23		USGEO entered into an agreement with Vulcan Power Company to purchase 100% of Raft

1		River. Since then, USGEO merged with a Delaware corporation and is now a public
2		company with an active listing in Canada and is currently seeking registration and a listing
3		on the NASD stock exchange.
4		As part of our due diligence on the Raft River project, GeothermEx, Inc., a world
5		recognized geothermal consulting engineering firm was retained to review the data from the
6		ERDA programs and render its opinion of the production potential at Raft River. In
7		August 2002, GeothermEx produced a "Technical Report on the Raft River Geothermal
8		Resource, Cassia County, Idaho" in which it estimated the potential production from the
9		existing well field at 14-17 MW net.
10	Q.	WHAT HAS U. S. GEOTHERMAL INVESTED IN THE RAFT RIVER GEOTHERMAL
11		PROJECT THUS FAR?
12	A.	USGEO has made a significant investment for the acquisition, engineering, legal and G&A
13		costs associated with advancing the Raft River geothermal project toward the signing of a
14		power purchase agreement. As of April 30, 2004, we have spent \$795,843 directly on the
15		project, and, currently have in progress an approximate \$700,000 well test program to work
16		over and flow test the existing wells at Raft River. The well test program is being
17		accomplished as part of a DOE Geothermal Resource Exploration and Development cost
18		share grant. In addition to these costs, we have spent an additional approximately \$800,000
19		on legal, corporate, accounting, financial, engineering, marketing and other related costs
20		necessary to organize a public company for the purpose of developing the project.
21	Q.	PLEASE DESCRIBE THE INFRASTRUCTURE IN PLACE AT RAFT RIVER.
22	A.	The infrastructure on the site includes five production size geothermal wells, two injection
23		wells, wellheads, lined drilling sumps, seven groundwater monitoring wells, roads, security

fencing, an office/control building, a shop building with a 15 ton overhead crane, a 300,000
gallon water tank, and a warehouse. Road access and line power is installed at all seven
deep well sites. USGEO owns 560 acres of land and has an additional 3,179 acres of
leased geothermal rights surrounding the property.

The Raft River Rural Electric Cooperative owns a 138 kV transmission line with a capacity of 120 MW that runs along the northern boundary of the property. The Bonneville Power Administration leases the capacity on the transmission line from the Co-op and has an estimated 60 MW of excess transmission capacity available. USGEO has an interconnect study underway with the Bonneville Power Administration and has submitted a point-to-point transmission request for 30 MW of capacity between the Raft River site and the Minidoka Dam substation.

- Q. PLEASE DESCRIBE THE RAFT RIVER GEOTHERMAL POWER PLANT.
  - The planned Raft River Geothermal Power Plant ("RRGPP") uses geothermally heated water to vaporize an organic working fluid. These types of plants are generally referred to as organic rankine cycle plants, or simply "binary power plants." Hot geothermal water is extracted from the earth and supplied to the RRGPP by a number of wells using downhole line shaft and submersible pumps. Once the geothermal water has had the necessary heat extracted for the binary cycle use and the water has been cooled, it is injected back into the geothermal reservoir. At the RRGPP, the combined production and injection pump load (the "parasitic load") may be as much as 2.5 MW. The geothermal hot water passes through heat exchangers, where it vaporizes the organic working fluid. The working fluid vapor is injected into and turns the turbine to generate electricity and is then condensed. The condenser technology uses air-cooling mechanical devices. The condensed organic

1		working fluid is picked up from the condenser by the boiler feed pumps and delivered back
2		to the vaporizer in a closed circuit.
3	Q.	IS THE PLANT EXPERIMENTAL OR USING UNTESTED TECHNOLOGY?
4	A.	Absolutely not. There are hundreds of megawatts of geothermal binary power plants
5		installed in the US and worldwide of the same or similar technology as will be installed at
6		Raft River. Binary power plants were commercialized in the mid 1980's and now have
7		roughly twenty years of solid performance.
8		C. DEFINITION OF WHAT "10 MEGAWATTS" MEANS
9	Q.	IT HAS BEEN STATED THAT THE RAFT RIVER FACILITY WILL HAVE A
10		CAPACITY RATING IN EXCESS OF TEN MEGAWATTS. WHY IS THIS THE CASE
11		IF YOU ARE ONLY SEEKING A TEN MEGAWATT CONTRACT WITH IDAHO
12		POWER?
13	A.	There are two main reasons:
14		(1) First, any 10 megawatt thermal power plant, including geothermal power plants, must
15		produce more than 10 megawatts, in order to deliver 10 megawatts.
16		(2) We are seeking a Power Sales Agreement limited to a maximum average annual
17		delivery of 10 megawatts to Idaho Power. This may actually be the total initial capacity of
18		the RRGPP. However, our intention is to build-out the power plant to greater than 10
19		megawatts, either initially or over time. While we would prefer to have a single contract for
20		more than 10 megawatts, economics do not allow new geothermal capacity to be built at the
21		"Surplus Energy" rate that Idaho Power offers for deliveries greater than the 10 megawatts,
22		even if such deliveries are firm. This leaves U.S. Geothermal no choice but to seek
23		additional power sales contracts with entities other than Idaho Power for sales in excess of

1		10 megawatts. If we are ultimately able to generate more than 10 megawatts, then we will
2		deliver 10 megawatts to Idaho Power, and the rest to the other off-takers.
3	Q.	WILL THE RAFT RIVER GEOTHERMAL POWER PLANT GENERATOR HAVE A 10
4		MEGAWATT NAMEPLATE?
5	A.	The generator nameplate (or sum of the nameplate ratings) will be larger than 10
6		megawatts, even if it is only built as a 10 megawatt power plant. The generator must be
7		capable of supplying the summation of the following loads, thereby determining the actual
8		generator nameplate rating:
9		Contracted Load
10		Capacity for increased generation in cold winter months
11		Transformation Losses
12	•	Boiler feed pumps
13		Air condenser cooling fans
14		Other power plant loads
15		Production well pumps
16		• Injection pumps
17		In the case of the Raft River Geothermal Power Plant, during the extreme heat of the
18		summer months, the generator nameplate could be as much as 17 MW, in order to supply
19		10 megawatts of annual average power to Idaho Power at the Minidoka substation.
20	Q.	ARE THE LOADS DESCRIBED ABOVE CONSTANT ONCE THE PLANT IS BUILT?
21	A.	The actual auxiliary load of the power plant is a function of several factors that are either
22		unknown at this time, vary over the course of the year, or can even change over several
23		years. Some of the factors, and the loads they affect are listed below.

Factor	Affects these loads
Flowing well temperatures	All auxiliary loads
Depth and number of production pumps	Production pump load
Ease of injection of spent fluid	Injection pump load
Air temperature	All auxiliary loads

- 1 Q. IS THE GENERATOR NAMEPLATE A RELEVANT MEASURE OF THE
- 2 CAPABILITY OF THE POWER PLANT TO DELIVER THE CONTRACTED OUTPUT
- 3 TO IDAHO POWER?
- 4 A. The generator nameplate is not relevant to the contracted amount, and should not be used to
- 5 determine the size of the Idaho PURPA qualifying facility. My understanding is that the
- 6 Commission Staff has agreed with this position in prior cases.
- 7 Q. IS THE POWER PLANT NAMEPLATE A RELEVANT MEASURE OF THE
- 8 CAPABILITY OF THE POWER PLANT TO DELIVER THE CONTRACTED OUTPUT
- 9 TO IDAHO POWER?
- 10 A. There is no actual physical power plant "nameplate," only a power plant design "rating".
- The rating is the power plant output established at a very specific set of environmental
- 12 conditions, including temperature, elevation, relative humidity, etc. However, those design
- 13 conditions are actually met only a very small percentage of the time. The rest of the time,
- the output of the power plant is higher or lower, depending on the particular environmental
- 15 conditions at the time. The standard design point for the geothermal industry (and that
- used in the preliminary design of the RRGPP) is to use the annual average temperature of
- the site to arrive at the annual average power output of the plant.
- 18 Q. IS THIS TRUE OF ALL POWER PLANTS?
- 19 A. For all thermal plants (e.g. gas turbine, coal-fired, biomass, or geothermal) it is true. The
- effect is greater or less depending on the design of the power plant, and the type of fuel

1		being used. Typically, thermal power plants are rated at a moderate temperature and
2		relative humidity, rather than at the extreme of either the summer high or the winter low.
3		However, regardless of the design point conditions, the electricity output goes up in the
4		winter as the temperature falls, and the electricity output decreases as summer temperatures
5		go up.
6		On the other hand, wind and hydro units tend to be rated at their maximum capacities.
7		For example a 30 MW wind project will produce the rated capacity at those times that the
8		wind is above a certain speed necessary to turn the windmills.
9	Q.	CAN YOU DESCRIBE THE EFFECT OF TEMPERATURE ON THE "SURROGATE
0		AVOIDED RESOURCE" ("SAR")?
1	A.	The Idaho "surrogate avoided resource" ("SAR") is a nominal approximately 270 MW gas-
12		fired combined cycle generating plant operating at an international Standards Organization
13		("ISO") rating temperature (58°F), at an elevation of about 2,000 feet. The SAR is
14		assumed to produce the rated output at all hours of the year. This is physically impossible,
15		but if the assumed standard operating temperature is a reasonable approximation of the
16		annual average temperature, then the annual average output will be approximately the same
17		as the rated capacity of the plant.
18		But the fact is that the Idaho SAR would vary considerably over the course of the
19		year as the temperature changes. The SAR would be unable to produce 270 MW any time

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1		because the cooling temperature is the drybulb temperature of the air, rather than the
2		wetbulb temperature. The difference between wetbulb and drybulb temperatures can be
3		25-35°F in Idaho in the summer. Thus, summer derating of an air-cooled Idaho plant
4		would be significant.
5	Q.	WHEN THE RATING OF A THERMAL POWER PLANT IS DISCUSSED, IS IT
6		GENERALLY UNDERSTOOD TO BE THE MAXIMUM OUTPUT OF THE POWER
7		PLANT?
8	A.	Because "rating" is not a rigorously defined term, it could theoretically mean the maximum
9		output of the plant (which would occur in the dead of winter). But generally the "rating" or
10		the power plant would more likely be closer to the average annual output, or at some
11		temperature somewhat higher than the annual average temperature.
12	Q.	MR. KITZ, IN YOUR OPINION, IF A GROUP OF POWER PLANT ENGINEERS
13		WERE ASKED WHAT THE OUTPUT FROM A "10 MW THERMAL PLANT"
14		WOULD BE, WHAT WOULD THEY SAY?
15	A.	It is safe to say that very few, if any, would expect that "10 megawatts" would define the
16		maximum output of the plant. Almost certainly, most power professionals would expect
17		that a 10 megawatt thermal plant would produce more than 10 megawatts for part of the
18		year, and less than 10 megawatts for part of the year. Most professionals would agree that
19		the 10 megawatts would be produced over the course of the entire year, giving effect for
20		the summer and winter temperature differences.
21	Q.	THE PUC RULED THAT PURPA CONTRACTS ENTITLED TO PUBLISHED RATES
22		WERE TO BE 10 MW OR LESS FOR A MAXIMUM OF 20 YEARS. AS AN
23		FNGINEER DO VOILEIND IDAHO POWER'S ASSERTION THAT THIS MEANS

1		THAT A THERMAL POWER PLANT CAN NEVER PRODUCE MORE THAN 10 MW
2		IN ANY ONE HOUR TO QUALIFY FOR PURPA RATES REASONABLE?
3	A.	No. Given the fact that the Commission used a SAR to develop the published avoided cost
4		rates, it is more reasonable to conclude that the Commission expected, and was willing to
5		see, those rates offered to a nominal 10 megawatt power plant. A nominal 10 megawatt
6		power plant would average 10 megawatts over the year, but would produce less than that in
7		the summer and more than that in the winter. This is exactly equivalent to the output
8		variation that forms the basis of the Idaho SAR.
9	Q.	WHAT WOULD BE THE CONSEQUENCE OF LIMITING THE IDAHO SAR TO A
10		MAXIMUM OUTPUT OF ITS RATED OUTPUT?
11	A.	The higher winter generation from the SAR helps decrease the annual average cost of
12		power from the SAR. Without a doubt, limiting the SAR to it's rated output would raise
13		the cost of power from the SAR.
14	Q.	WHAT WOULD BE THE CONSEQUENCE OF DEFINING A 10 MEGAWATT PURPA
15		POWER PLANT AS LIMITED TO THE ABILITY TO PRODUCE NO MORE THAN 10
16		MEGAWATTS IN ANY HOUR?
17	A.	That definition would effectively limit any thermal power plants to a rating of about 8.5
18		MW, or less. This would allow the operator to make full use of the investment in
19		equipment and produce 10.0 megawatts in the winter, and less than 8.5 megawatts in the
20		summer.
21		However, the smaller the plant, the more challenging it is to develop an economically
22		viable project. In the power industry, economies of scale are very important to economic
23		viability and to the cost of power. Limiting the output of an Idaho PURPA thermal plant

1		to an hourly output not to exceed 10 megawatts would create another significant economic
2		barrier to the development of Idaho's renewable energy resources.
3	Q.	WHY DO YOU THINK IDAHO POWER INSISTS THAT THE PUC MEANT FOR THE
4		10 MW PUBLISHED RATES CONTRACTS TO BE LIMITED TO 10 MW IN ANY
5		ONE HOUR?
6	A.	Throughout our long contract negotiations, Idaho Power has insisted on defining the Idaho
7		PUC's 10 megawatts order as meaning no more than 10 megawatts in any one hour. It has
8		acknowledged that this is a departure from previous contracts, but has offered the
9		explanation of "simplicity of contract administration." This does not ring true or make
10		sense to me. Daily, monthly or annual average output contracts are just as easily and
11		simply administered.
12		Idaho Power is well aware of the economies of scale of power plant construction. It
13		is also well aware of the realities of the performance of thermal power plants as ambient
14		temperatures change. By limiting the output of PURPA plants to 10 megawatts in any
15		hour Idaho Power positions itself to buy only the absolute minimum amount of power
16		from QF facilities, individually and in the aggregate. I don't believe this is consistent with
17		the Commission's goal of encouraging additional PURPA facilities.
18		D. SIZING A 10 MW GEOTHERMAL POWER PLANT
19	Q.	PLEASE DESCRIBE THE SIZING OF A GEOTHERMAL POWER PLANT?
20	A.	It is important to note that the final detailed design of the RRGPP has not yet been started.
21		There are many factors that are not yet fully defined, such as productivity of the production
22		wells, injectivity of the injection wells, the identity of equipment suppliers, etc., that will
23		have an effect on the exact parasitic loads of the plant and the response of the power plant

I		to changing temperatures. Unfortunately, entering into a detailed design process without a
2		firm contract in hand is costly, risky and therefore not economically possible for U. S.
3		Geothermal. However, the performance of the actual RRGPP, once it is built, will be
4		similar to the generation forecasts made as part of the proposed Idaho Power contract, and
5		included in this testimony.
6	Q.	HOW DID YOU COME UP WITH THE MONTHLY FORECAST OF POWER PLANT
7		OUTPUT FOR A 10 MW RAFT RIVER GEOTHERMAL POWER PLANT?
8	A.	There were three major steps in estimating the monthly output of the RRGPP.
9		• Site-specific weather data was downloaded from the internet and analyzed.
10		• Power Engineers, Inc., a worldwide leader in power plant engineering and design,
11		located in Hailey Idaho, was hired to develop a computer model of a binary
12		geothermal power plant at Raft River, and to predict it's output over a range of
13		temperatures.
14		• The Malta weather data, and the Power Engineers' forecast were merged to estimate
15		the average monthly output from the power plant. This was then used to fill in the
16		monthly output forecast for the Idaho Power contract.
17	Q.	WHAT WAS THE SOURCE OF THE WEATHER DATA FOR THE ANALYSIS, AND
18		HOW WAS IT USED?
19	A.	The weather data was downloaded from the USDA Agrimet weather site for the Malta
20		weather station, about 20 miles from the site of the RRGPP. The data is available in
21		several forms, including hourly data and monthly average data.
22		The prediction of the monthly generation for the Idaho Power contract is based on the
23		historical monthly average temperature over a four-year period, from October 1998 to

September 2002. For example, the monthly average temperatures reported on the Agrimet site from January of 1999, 2000, 2001, and 2002, were averaged to arrive at the expected January temperature. The same process was used for all twelve months. The resulting average temperatures are presented in the following table. The annual average temperature based on these twelve values is 47.5°F.

TABLE 1: Monthly Average Temperature
Monthly Average Temperatures (°F) Used for the Idaho Power

Monthly Average Temperatures (°F) Used for the Idaho Power Contract Based on a 4-Year Average of the Monthly Average Temperatures at the Malta USDA Agrimet Station

Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sept	Oct	Nov	Dec
28.0	31.2	38.4	45.6	54.6	63.0	71.4	69.5	58.8	47.2	35.8	26.5

- 10 Q. HOW WAS THE ANNUAL AVERAGE TEMPERATURE USED?
- 11 A. As discussed above, the rating of a power plant must be for a specific environmental

  12 condition and for a specific elevation. The geothermal power plant model developed by

  13 Power Engineers used an elevation of 4800 feet and the annual average temperature as the

  14 design point. This is consistent with industry practice for air-cooled geothermal power

  15 plants. It is also consistent with our expectation that we would have a 10 megawatt

  16 PURPA contract, and we therefore attempted to "model" the output of a plant that would

  17 likely produce an annual average generation of approximately 10 megawatts.
- 18 Q. WHY WOULD A POWER PLANT WITH A 10 MW RATING AT THE ANNUAL
- 19 AVERAGE TEMPERATURE ONLY "LIKELY" PRODUCE AN ANNUAL AVERAGE
- GENERATION OF 10 MW?

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- 21 A. Neither the generation curve, nor the temperature distribution, above and below the design
- point is absolutely symmetrical. Therefore the plant might not produce exactly 10
- 23 megawatts as an annual average. As with many other aspects of the power plant design,

1		this fact highlights the variability in the power plant output on a month-to-month and year-
2		to-year basis. For example, while the monthly average temperature in November used in
3		the forecast was 35.8° F the actual monthly average temperature over that four year period
4		alone ranged from 26.1° F to 40.9° F.
5	Q.	PLEASE DESCRIBE THE RAFT RIVER GEOTHERMAL POWER PLANT MODEL
6		CONSTRUCTED BY POWER ENGINEERS?
7	A.	Power Engineers created a numerical computer model of the RRGPP for the annual
8		average temperature. The model included the following components:
9		• a fixed assumed load for the production and injection pumps handling the
10		geothermal water;
11		• boiler feed pumps to pump the butane from the condenser to the boiler;
12		• heat exchangers (pre-heaters, boilers, and superheaters) between the geothermal
13		water and the working fluid;
14		• piping and heat exchanger pressure losses;
15		• turbine; and
16		air-cooled condenser with performance related to ambient temperature.
17		Once the model had been calibrated to produce 10 megawatts at the design condition,
18		the ambient temperature was varied over a range from 0°F to 100°F. An estimate was also
19		made by Power Engineers of the maximum gross and net output, which looked like it
20		would occur somewhere around -20° F. The predicted output was interpolated between
21		$0^{\circ}$ F and $-20^{\circ}$ F.
22	Q.	WAS THIS POWER FORECAST USED IN THE CALCULATION OF POWER
23		DELIVERIES FOR THE IDAHO POWER CONTRACT?

Essentially, but not exactly. Power Engineer's original model was based on a production and injection pump parasitic load of over 4.5 MW, based on U.S. Geothermal's early expectations of the pump load. Later estimates assume a parasitic load of 2.5 MW, more consistent with other geothermal binary power plants. Therefore, U.S. Geothermal recalculated the power plant output as a function of temperature with the 2.5MW load instead of the original 4.5 MW load. However, other than this adjustment, the calculations of the power plant's output as a function of ambient temperature is Power Engineers' work, based on its experience designing similar power plants, and using its RRGPP computer model. A sample of the table, is presented below.

Table 2: Plant Output vs. Drybulb Temperature
Sample of Predicted Output as a Function of the Drybulb Temperature
for a 10 MW Geothermal Power Plant at Raft River

Sample Drybulb Temperature	Gross	Plant net	Production & Inject. Pumps	NET to IPCo
<b>○F</b>	MW	MW	MW	MW
-20	17.45	15.19	2.5	12.69
-18	17.45	15.16	2.5	12.66
-16	17.45	15.12	2.5	12.62
10	17.37	14.64	2.5	12.14
12	17.33	14.58	2.5	12.08
14	17.28	14.52	2.5	12.02
46	15.62	12.67	2.5	10.17
Design 48°F	15.46	12.50	2.5	10.00
50	15.29	12.33	2.5	9.83
80	11.89	8.98	2.5	6.48
82	11.61	8.71	2.5	6.21
84	11.32	8.43	2.5	5.93

A.

Sample Drybulb Temperature	Gross	Plant net	Production & Inject. Pumps	NET to IPCo	
96	9.43	6.64	2.5	4.14	
98	9.09	6.32	2.5	3.82	
100	8.75	5.99	2.5	3.49	

- 1 Q. HOW WERE THE TWO SETS OF DATA (MONTHLY AVERAGE TEMPERATURE
- 2 AND OUTPUT OF THE RRGPP AS A FUNCTION OF TEMPERATURE) USED IN
- 3 THE IDAHO POWER CONTRACT?

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- 4 A. The two sets of data were combined and used in three ways in the contract.
  - *Maximum Monthly Energy*: This value was calculated by using the average monthly temperature to find the expected average power plant output at that temperature. The number of hours in the month was multiplied by the output of the plant at that temperature.
    - Expected Monthly Energy: The Maximum monthly energy is multiplied by the long-term expected annual capacity factor of 95%.
    - The *Maximum Plant Output* is simply the expected output of the plant in the middle of winter. As the table above shows, that is approximately 12.7 MW.
- Q. IS IT REASONABLE TO EXPECT IDAHO POWER TO ACCEPT 12.7 MW OF
   POWER FROM A 10 MW FACILITY?
- 15 A. It is reasonable, because that is what a 10 megawatt air-cooled geothermal power plant can 16 produce in the coldest hours of an Idaho winter. Just as Idaho Power is willing to accept 17 the full output of the RRGPP when the design temperature is above 48°F, it is reasonable to 18 expect it to accept the full output of the power plant when the design temperature is below 19 48°F, even though that happens to produce more than 10 megawatts. Capping the output of

DIRECT TESTIMONY OF KEVIN KITZ - 18
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1		a 10 megawatt geothermal power plant at 10 megawatts in any hour would result in an
2		artificial contractual curtailment of the plant in every single month of the year (including
3		July and August). This is clearly constraining the development of geothermal power in a
4		manner I consider to be unreasonable.
5		What is the benefit to the developer in such a contractual arrangement? There is
6		none. In fact, it results in substantial lost revenue. What is the benefit to the ratepayers of
7		Idaho Power? There is none. What is the benefit to Idaho Power? There is none, unless it
8		has an explicit goal of limiting the amount of PURPA contract power it must purchase.
9	Q.	SINCE THE POWER PLANT MODEL AND THE WEATHER DATA ARE
10		AVAILABLE, CAN THE RRGPP BE GUARANTEED TO MEET THE MONTHLY
11		EXPECTED OUTPUT FROM THE PLANT?
12	A.	Not really. Consider the point discussed above, that in a four-year period, there was a
13		range of average November temperatures from 26 to 41°F, with an average of 36°F. Now
14		suppose that there is a November with an average temperature of 43° F, then the power
15		plant will produce about 10.3 MW average, instead of the 10.9 MW average for 36° F.
16		Idaho Power is insisting on a 90/110 band on the monthly output from the plant. If
17		the output is below 90%, then the developer is subject to penalties. For this hypothetical
18		month, the weather alone will have eaten up $5.5\%$ ( $0.6/10.9 = 5.5\%$ ) of the total allowable
19		10% decrease from the forecasted output. This example shows one of many reasons why
20		Idaho Power's insistence on the 90/110 band is not reasonable. Idaho Power requires its
21		generation forecasts to be set up as much as two years in advance. How would it be
22		possible to predict there is going to be a warm November, and the output of the power plant
23		will not be able to generate its predicted load even if there are no mechanical problems

- whatsoever? It is not. The 90/110 band is not reasonable for many reasons, including that it makes no allowance for weather circumstances beyond the control of the operator.
- 3 Q. WHAT ARE SOME OF THE OTHER ARGUMENTS AGAINST THE 90/110
- 4 MONTHLY BAND?

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5 A. There are many sound arguments. Some of these are briefly described below.

plant to deliver a mere one to two megawatts.

- 1. The selection of a band of 90/110 appears arbitrary, and solely at the whim of Idaho
  Power. Why not 75/125 or 70/130? Can Idaho Power provide a technical basis for
  justifying a 90/110 band, especially on such small power plants? Its implicit argument
  would seem to be that the failure of one plant to deliver as little as 1 MW over the course
  of a month is somehow financially taxing to it and to the ratepayers. This is not a credible
  argument. The hourly and monthly uncertainty in Idaho Power's served load is most
  likely far greater than the entire output of the RRGPP, let alone the failure of a PURPA
  - 2. The band makes no allowance for the normal breakdown of equipment in a power plant. Such breakdowns would be intrinsically part of the Idaho Surrogate Avoided Resource (SAR) were it a real plant. Yet in the cost calculation of the SAR, there is no inclusion of penalties for those times when the SAR cannot deliver it's presumed capacity. In fact, it is just the opposite of the PURPA plant. The SAR would stay in the rate base and continue to be paid off, even if it were unable to deliver power for several months. The consumer would effectively double-pay for these failures, paying for both the asset and for the replacement power. By contrast, under all of Idaho's existing PURPA contracts, the ratepayer still pays for the replacement power, just like the SAR, but unlike the SAR they pay nothing for the PURPA asset that is failing to deliver power.

- 3. Idaho Power has selected a "seasonal" approach to power pricing, yet the penalties
  are monthly. If firmness is desired, it would be far more reasonable to use a "seasonal"
  firming, rather than monthly firming, as over the course of the year this would much better
  reflect the actual costs to the ratepayers of Idaho Power.
  - 4. The only reason allowed, contractually, for failure to deliver would be "Force Majeure." So the routine failure of one of the downhole production pumps, warmer than normal weather, or a shutdown for scheduled maintenance one week early would all result in the imposition of penalties.
  - 5. There is no opportunity to "make-up" for power that is not delivered, as is common in other firming contracts. This is especially onerous if Idaho Power is successful in its contention that the power plant can never deliver more than 10 megawatts in any one hour.
  - 6. It is again worth noting that the PURPA plant is required to forecast its monthly generation up to two years in advance, and if it fails to deliver its estimated power, then it is penalized. If a firming contract is required, it would be much more reasonable for Idaho Power to require the plant to forecast its output one to two months ahead, which would then allow Idaho Power to use more up-to-date information in purchasing or selling power to match its system requirements.
  - 7. Lastly, In the May 21, 2004 letter from Mr. Barton Kline of Idaho Power to the counsel of U.S. Geothermal, Idaho Power has offered to cap the total liability of the U.S. Geothermal under the 90/110 provision. But even with this concession in an extreme power price scenario such as the one the Western United States experienced a few years ago, a failure to deliver contract amounts for only a month or two could wipe out an entire year of profits or even lead to bankruptcy. One has to wonder what would have happened

1		to Idaho Power itself if it had been subject to the same proviso when the combination of
2		extreme drought and skyrocketing prices hit the Northwest. The ratepayer is not served by
3		such draconian consequences, and from a business perspective it is hard to imagine that
4		lenders would be eager to participate in contracts with such dire risks.
5		E. CONTRACT TERMS RELATED TO THE 10 MW SIZE
6	Q.	SOME OF THE RECENT PURPA CONTRACTS APPROVED BY THE COMMISSION
7		USE THE POSTED RATE FOR DELIVERIES UP TO TEN MEGAWATTS, AND A
8		DIFFERENT RATE FOR DELIVERIES IN EXCESS OF TEN MEGAWATTS. IS U.S.
9		GEOTHERMAL ASKING FOR THIS TYPE OF CONTRACT?
10	A.	No. We are only seeking posted rates for the sale of ten average megawatts of power. We
11		are not asking Idaho Power to purchase "excess energy" above the ten average megawatts.
12	Q.	HAVE YOU MADE THIS POSITION CLEAR TO IDAHO POWER?
13	A.	Yes. From the very beginning of our submittal of a first contract revision and discussions
14		in October 2003, I believe Idaho Power has understood our position. While we disagree
15		on the definition of the 10 megawatt cap, all of our negotiations have been premised on the
16		mutual understanding that we were negotiating a power sales agreement priced at the non-
17		levelized posted rates, and that the plant would be capable of more than 10 megawatts at
18		peak, but approximately 9.5 megawatts on average. In an additional concession to Idaho
19		Power, we have agreed to cap the annual output at 10 megawatts.
20	Q.	HAS IDAHO POWER RECENTLY CHANGED ITS POSITION ON THE RAFT RIVER
21		FACILITY'S ENTITLEMENT TO POSTED RATES?
22	A.	Yes. On May 21, 2004, Mr. Barton Kline sent a letter to U.S. Geothermal's counsel that,
23		for the first time, stated that Idaho Power does not believe that U.S. Geothermal is entitled

1		to posted rates because the facility will have a nameplate capacity in excess of 10
2		megawatts and will deliver more than 10 MW to Idaho Power during some hours. This
3		objection had never been raised in our prior 15 months of negotiations and discussions.
4	Q.	WHAT WOULD BE THE PRACTICAL EFFECT ON U. S. GEOTHERMAL IF IDAHO
5		POWER IS ALLOWED TO NOW CHANGE POSITION ON THIS CRITICAL ISSUE?
6	A.	It would be both unfair, and potentially devastating. Our disagreement with Idaho Power
7		has always been over the amount of power it is required to purchase at the posted rates.
8		All of the draft contracts exchanged between the parties incorporate the posted rates in the
9		purchase price, and Idaho Power has never suggested that those rates would not apply. In
10		good faith reliance on Idaho Power's original position, we have spent considerable time,
11		energy, and money in negotiations with Idaho Power and all the other efforts necessary to
12		bring this project to fruition. In addition, we have supplied the draft contracts and their
13		posted rates to existing U. S. Geothermal investors, as well as potential investors and
14		lenders.
15		Now Idaho Power is suddenly taking the position that it will only buy from U.S.
16		Geothermal at some unknown modeled rate to be developed at some time in the indefinite
17		future. If Idaho Power is allowed to arbitrarily reverse direction in this manner, it could
18		potentially destroy our business plan and waste the nearly \$1.5 million we have expended o
19		committed over the last 10-12 months. Moreover, it will damage our credibility with
20		potential lenders and investors, making the implementation of the project much more
21		difficult.

1		F. RECOMMENDATIONS FOR FUC ACTION
2	Q.	IN SUMMARY, WHAT ISSUES ARE YOU REQUESTING TO BE INCLUDED IN THE
3		COMMISSION RULINGS?
4	A.	I have discussed three issues:
5		1. The engineering definition of a "10 megawatt" geothermal power plant;
6		2. Whether a geothermal plant with capacity that sometimes exceeds 10 megawatts
7		should nevertheless be eligible for published PURPA rates.
8		3. Whether the 90/110 performance penalty is fair and reasonable.
9	Q.	WHAT ACTIOIN ARE YOU ASKING THE COMMISSION TO TAKE IN DEFINING
10		THE 10 MW POWER PLANT THAT WOULD QUALIFY FOR THE IDAHO PURPA
11		PUBLISHED RATES?
12	A.	U.S. Geothermal is asking the Idaho PUC to rule that a 10 megawatt geothermal power
13		plant is defined by the ability to deliver no more than 10 megawatts as an annual average.
14		This should be interpreted to mean that at the average design condition the power plant
15		will deliver no more than 10 megawatts, and at temperatures above the design point, the
16		generation will be lower. At temperatures below the design point, the output will be
17		higher. This is the traditional way of defining the output of a thermal plant and is totally
18		consistent with industry practice.
19		The use of 10 megawatts as the maximum hourly output to qualify for published
20		PURPA rates would result in the size of the RRGPP being reduced to only a power plant
21		rating of approximately 8 megawatts. This 20% reduction in the design rating would be
22		disastrous for the economic viability of our project. It is entirely possible that an 8 MW
23		project would not be economically feasible, and would have to be abandoned.

1	Q.	WHAT ARE THE REASONS FOR THE COMMISSION TO DISALLOW IDAHO
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- 2 POWER'S DEMAND FOR A 90/110 BAND TO FIRM THE DELIVERY OF POWER
- 3 UNDER PURPA CONTRACTS.
- 4 A. The reasons described earlier in the testimony are briefly summarized below:
- 5 1. Idaho Power has not produced any supporting calculations that this band has not been
- fished out of thin air. Nor has it shown how the failure to deliver as little as 1.1 MW over
- 7 the course of a month disrupts its load planning.
- 8 2. The cost (and value) of firming the delivery of power from the SAR is not included in
- 9 the calculated PURPA price. Idaho Power should not therefore be allowed to gain that
- value for free in PURPA contracts.
- 11 3. Idaho Power's proposed PURPA contract is treated substantially and
- disadvantageously differently than Idaho Power's own rate based plants, which are not in
- any way subject to firm delivery penalties, and in fact are paid for, even when they fail to
- deliver power.
- 15 4. There is no opportunity for make-up of shortfalls on either a monthly, or more
- reasonably, a seasonal basis.
- 5. Forecasts must be made up to two years in advance and cannot be changed at any
- time, nor is any allowance made for circumstances beyond the control of the operator, such
- as warmer than normal weather, nor for occasional and inevitable normal short-term
- 20 breakdowns of equipment.
- 21 6. A final reason would appear to be the recommendations of the PUC Staff itself. The
- Comments of the Commission Staff dated April 4, 2003, regarding the Tiber Contract
- 23 (IPC-E-03-1) states: "Staff recommends . . . that those non-standard terms unique to the

contract (i.e., measurement of the 10 MW rating, encouraging increased firmness, and
seasonality) not be viewed as precedential."
WHAT RULING ARE YOU ASKING THE COMMISSION TO MAKE ON THE
ELIGIBILITY OF THE PLANT FOR THE PUBLISHED PURPA RATES?
We are only asking that the Commission to decide this issue in accordance with the law,
applicable Commission orders, and common sense. We are seeking posted, non-levelized
rates for the delivery of ten megawatts of power to Idaho Power. We have interpreted the
10 megawatt limit on eligibility for posted rates to mean 10 average megawatts,
determined on an annual basis. From our point of view, this definition is fair, and based
on the actual physical performance of a 10 megawatts power plant.
However, if the Commission adopts another interpretation we will comply with it in
order to qualify for the posted rates. But under no circumstances should Idaho Power be
allowed to repudiate the entitlement to posted rates it has previously acknowledged, as
suggested in its letter of May 21, 2004.
DOES THIS CONCLUDE YOUR TESTIMONY?
Yes, it does.

# **CERTIFICATE OF SERVICE**

I HEREBY CERTIFY that on this true and correct copy of the foregoing document the following:	2th day of June 2004, I caused to be served a ent by the method indicated below and addressed to
Jean Jewell Idaho Public Utilities Secretary 472 W. Washington Street	U.S. Mail Hand Delivered Overnight Mail
P.O. Box 83720 Boise, ID 83720-0074	Facsimile
Barton L. Kline Idaho Power Company 1221 W. Idaho Street P.O. Box 70 Boise, ID 83707	U.S. Mail  Hand Delivered  Overnight Mail  Facsimile
Peter J. Richardson Richardson & O'Leary 99 E. State Street, Ste. 200 P.O. Box 1849 Eagle, ID 83616	U.S. Mail Hand Delivered Overnight Mail Facsimile
	() () ()

# KEVIN KITZ, P.E. VICE PRESIDENT PROJECT DEVELOPMENT U.S. GEOTHERMAL INC.

Currently, Mr. Kitz is the Vice President – Project Development, for U.S. Geothermal, Inc. He is responsible for the design and evaluation of a geothermal power and direct use project. His responsibilities include procuring power sales agreement. Evaluate power technologies. Develop and implement drilling plans.

## PREVIOUS EXPERIENCE

Power Plant Engineering Advisor, Unocal - Philippines Project initiation and engineering support for operating, maintenance, and rehabilitation projects for 12 x 55 MW power plants and two geothermal fields. Managing 2-10 engineers and consultants. Project size to \$25MM. 1995-2002

Production and Senior Production Engineer, Unocal - The Geysers Project engineer for Geysers, Philippine, and Indonesia work. Geysers operations engineer. Project-manager for major capital and optimization projects in Philippines. 1991-1995

Production and Operations Engineer, Unocal - Salton Sea Project engineer on design, construction and start-up three geothermal power plants (75 MW). Operations engineer for crystallizer and acidification processes and power plants supplying 5 turbine designs. 1985-1991

### **PUBLICATIONS/PATENTS**

- 1. Geothermal Steam Processing: US Patent numbers 6,223,535B1, 6,286,314, 6,332,320. Other US patents and foreign patents pending, comprising over 100 pages with more than 200 claims. Possible breakthrough waste minimization and circulating water chemistry control technology. (Sole inventor)
- 2. Treatment of Geothermal Brine with Sulfur-Containing Acid. US Patent 08, 581,650. Concept: Conversion of  $H_2S$  in NCGs to Sulfurous Acid ( $H_2SO_3$ ) to reduce silica scaling rates. (Joint invention)
- 3. Method to Treat Geothermal Fluid Streams. US Patent No. 5,364,439. (Joint invention)
- 4. Method for Protecting Stainless Steel Pipe and the Like in Geothermal Brine Service from Stress Corrosion Cracking, and articles made thereby. US Patent No. 4,950,552. Concept: Spray metal protection. (Joint invention)
- 5. Kitz, Kevin P.E. (2002) Low-Cost Separation of Contaminant-Rich Turbine and Condenser Condensate For Operating and Capital Cost Savings. Geothermal Resource Council Annual Meeting [GRC].

#### **EDUCATION**

University of California,
Davis
BS - Mechanical
Engineering. and Material
Science(with honors)
Engineering Honors Society,
Tau Beta Pi
Humanities Honors Society,
Phi Beta Kappa

1995-2002

YEARS IN PROFESSION 18 Years

## REGISTRATIONS

Registered Professional Engineer: California 1991-1995

# AREAS OF EXPERTISE Geothermal Power Plant; 1985-1991

- evaluation
- design
- maintenance
- rehabilitation
- operations

Construction/Project Management Bidding/Contractor Selection Regulatory Negotiations Regulatory Compliance

## **Synergistic Activities**

Idaho Geothermal Energy Working Group (IGEWG). Mr. Kitz services on the Geothermal Electric Power Development Subcommittee.